





Presbyterian Support Southland (PSS) Response to the Royal Commission Recommendations Government Legal and Other Entities to be read in conjunction with Faith Based and the Establishment of a new Puretumu Torowhanui Scheme Response Documents and Plans from PSS

Recommendation	Accepted	Accepted in principal (more information needed prior to being able to agree)	Rejected and why	Plan or what is needed
Recommendation 4				
The Catholic Church's principal	✓			For the Catholic church to comment
representative in Aotearoa New				further but agree
Zealand, the Archbishop of Wellington				
and eighth ordinary of the see, should				
write to the Pope and the Congregation				
for the Institutes of Consecrated Life				
and Societies of Apostolic Life:				
a. expressing concern that brothers in				
the Hospitaller Order of the Brothers of				
St John of God who have been accused				
or convicted of sexual abuse and				
neglect in Australia and Aotearoa New				
Zealand have also been sent to Papua				
New Guinea, and little is known about				
the nature and extent of abuse and				
neglect there or the needs of potential				
survivors				







b. seeking an Apostolic visitation into				
the nature and extent of abuse and				
neglect by the Order in Papua New				
Guinea and the systemic factors				
leading to abuse and neglect by the				
Order in the Oceania province.				
The letter should be developed and				
agreed with a representative group of				
survivors. The letter and report from the				
Pope and the Congregation for the				
Institutes of Consecrated Life and				
Societies of Apostolic Life should be				
made public.				
Recommendation 11				
Compensate survivors of abuse and				
neglect in care				
Me whakatau he utu ki ngā purapura ora				
i pākia e ngā mahi tūkino i roto i ngā				
pūnaha taurima				
If the government does not progress the				
Inquiry's recommended civil litigation				
reforms (Holistic Redress				
Recommendations 75 and 78 from the				
Inquiry's interim report, He Purapura				
Ora, he Māra Tipu: From Redress to				
Puretumu Torowhānui):	I	1	I	1
i dictallia forowilaliali.				
r dictanta forownandij.		✓		







a. the government should reform the accident compensation (ACC) scheme to provide tailored compensation for survivors of abuse and neglect in care and other appropriate remedies b. survivors should be fairly and meaningfully compensated for all direct and indirect losses flowing from the abuse and neglect they experienced in care and that are covered by the new puretumu torowhānui system and scheme c. the application process should be survivor-focused, trauma-informed and delivered in a culturally and linguistically appropriate manner.	A&C ✓ B	Once we know more, we can then advise if we agree. Feedback to be provided by: PSS Chief Executive. See feedback from PSS to Recommendation 8 Abuse in Care recommendations for faith-based originations (External) report for further information
Recommendations 12–13 Order of St John of God specific actions He whakatau motuhake mō te Order of St John of God Recommendation 12 The Bishop of the Diocese of Christchurch should write to the Provincial of the Oceania Province of the St John of God Brothers seeking:	✓ A,B,C	For Order of St John of God to comment further but agree







a. regular notifications of all new	Correspondence being		
reports of abuse and neglect in	made public cannot		
Aotearoa New Zealand received by the	comment on that as do		
Order of the Brothers of St John of God	not know who this may		
(subject to complainants' consent)	impact could be		
b. regular notifications of all requests to	<mark>survivors</mark>		
reopen or reassess claims involving			
Aotearoa New Zealand survivors			
c. the Order's response to all such			
reports and requests.			
All correspondence should be made			
public, together with an explanation of			
the steps taken in response as soon as			
possible.			
possible.			
Recommendation 13			
The Bishop of Christchurch, the	✓		
Provincial of the Oceania Province of			
the St John of God Brothers and			
relevant State representatives should			
meet and agree on what steps they can			
take, whether separately or together, to			
ensure all survivors of Marylands			
School, St Joseph's Orphanage and			
Hebron Trust in Ōtautahi Christchurch			
and their whānau or support networks			
are made aware of the puretumu			
torowhānui system and scheme and			
support options available to them.			







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Recommendation 17				
The government should regularly assess	✓			
the puretumu torowhānui system and				
scheme against the performance				
indicators and publish annual reports				
on progress against the indicators.				
on progress against the indicators.				
Recommendation 18				
Review Lake Alice settlements for parity		•		
Tirohia anō mehe mea kei te ōrite ngā				
whakatau mō Lake Alice				
The government should:				
a. appoint an independent person to				
promptly review all Lake Alice				
settlements and advise whether any				
further payments to claimants who				
have previously settled are necessary to				
ensure parity in light of the District				
Court decision in 2002 regarding the				
deduction of money from second round				
claimants for legal costs				
b. ensure that any payments to				
claimants who have not yet settled are,				







as a minimum, equitable in light of the review.			
Recommendation 19 Establish an independent investigation of unmarked graves and urupā Whakatūria he arotakenga motuhake mō ngā poka ingoa kore me ngā urupā The government should appoint and fund an independent advisory group to investigate potential unmarked graves and urupā at the sites of former psychiatric and psychopaedic hospitals, social welfare institutions or other relevant sites.	•		
Recommendations 22-24 Amend prosecution guidelines Panonihia ngā tikanga whakawhiu-ā- ture Recommendation 22 The Solicitor-General should amend the suite of prosecution guidelines to: a. include a requirement that those making decisions about whether to			
prosecute, and which charges to file, act consistently with New Zealand's		✓ A	







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international human rights obligations			
and other relevant international law			
obligations (including the United			
Nations Convention on the Rights of			
Persons with Disabilities, the United			
Nations Convention on the Rights of the			
Child and the United Nations			
Declaration on the Rights of Indigenous			
People)			
b. include, in relation to the evidential			
test for prosecution, a requirement that			
those making assessments on the	<mark>√ B</mark>		
credibility and quality of a			
complainant's evidence recognise the			
potential for their own bias, obtain			
relevant expert advice where necessary,			
and provide appropriate			
accommodations where necessary			
c. include, as a public interest			
consideration for prosecution, that the			
offence was committed against a	C not sure what this		
person in the care of the State or a faith-	means so no comment		
based institution			
d. strengthen obligations to engage			
appropriately (that is, more than			
consult) with complainants (including	✓ D		
the use of communication assistance)			
on prosecution decisions, including			
when considering whether to prosecute			







because of the likely detrimental effect				
on a witness's physical or mental health				
e. establish a review process for				
complainants who allege offences				
falling under Parts 7 or 8 of the Crimes				
Act 1961 where a decision has been				
made not to prosecute by NZ Police or a				
Crown Solicitor, which:				
,				
i. is designed to ensure fairness and				
consistency in approach to charging				
decisions nationwide	✓	Legal perspective		
ii. requires an evaluative review of the		would assist in		
evidence and the decision not to		determining if all		
prosecute		can be done as		
iii. establishes national panels of		noted in E		
suitably trained and experienced				
prosecutors to conduct reviews of				
decisions not to prosecute made by NZ				
Police and Crown Solicitors				
iv. includes a requirement for the panel				
reviewing NZ Police decisions not to				
prosecute to seek legal advice from a				
Crown Solicitor where the decision is				
finely balanced and/or complex, or is an				
offence listed in the schedule to the				
Crown Prosecution Regulations 2013				
v. has the power to refer a decision not				
to prosecute back to the decision				







maker for further consideration and/or investigation vi. ensures complainants are consulted in person with necessary accommodations.			
Recommendation 23 The Solicitor-General should issue specific guidelines to prosecutors on how to approach cases involving complainants, witnesses and defendants who are Deaf, disabled and/or experience mental distress to ensure access to justice, and in doing so should involve those with lived experience throughout the development process to ensure concerns and aspirations are consistently understood and considered.		✓ Legal perspective would assist in determining if Solicitor-General most appropriate	
Recommendation 24 The government should invest in training for prosecutors on these guidelines. Recommendation 25	✓		







Support judicial initiatives that address the causes of offending Tautokohia ngā tikanga-ā-ture e tohu ana ki ngā take whakamau hara The government should support and invest in judicial-led initiatives, such as Te Ao Mārama – Enhancing Justice for All, that recognise and address the harm caused by abuse and/or neglect in care.			
Recommendations 26-32 Criminal justice legislative changes Ngā panoni ture taihara Recommendation 26 The government should amend the Crimes Act 1961 to specifically include disability within the definition of a vulnerable adult.	✓		
Recommendation 27 The government should amend the Sentencing Act 2002 to: a. include, as an aggravating feature in section 9(1), the fact that a victim was particularly vulnerable arising from being in State or faith-based care or deprived of liberty	✓		







b. expand the requirement for the court				
to consider the aggravating factors in				
section 9A(2) in cases of abuse and/or				
neglect to include children and young				
persons under the age of 18 years				
c. include a requirement that when				
considering an offender's previous				
convictions under section 9(1)(j) the				
court should ensure those with				
convictions for offences committed in				
response to abuse and/or neglect in				
care are not unduly penalised.				
Recommendation 28				
The government should amend section	\checkmark			
284 of the Oranga Tamariki Act 1989 to				
ensure that offending by young people				
abused and/or neglected in care in				
response to that abuse and/or neglect,				
is not given undue weight as an				
aggravating factor at sentencing for				
later unrelated offending.				
Recommendation 29		✓ This depends on		
The government should review the		the type of		
Criminal Records (Clean Slate) Act		offending and the		
2004 to ensure that offending		<mark>impact of those</mark>		
committed by people abused and/or		who may need to		
neglected in care in response to that		<mark>know not</mark>		
abuse or neglect, does not unfairly		<u>knowing</u>		







exclude them from eligibility under the Act.			
Recommendation 30 The government should amend section 11 of the Victims Rights Act 2002 to ensure that victims of abuse and neglect in State or faith-based care must be advised of the ability to seek redress in the civil courts and through the puretumu torowhānui system and scheme, and their right to apply for legal aid for civil proceedings.	✓		
Recommendation 31 The Ministry of Justice should establish a list of specialist lawyers available to provide legal advice to victims about seeking puretumu torowhānui (holistic redress).	✓		
Recommendation 32 The government should amend section 80(3) of the Evidence Act 2006 to ensure witnesses in criminal proceedings have an entitlement to apply for communication assistance to	✓		







enable them to both understand the			
proceedings and to give evidence.			
Recommendation 33			
Education and training for people	✓		
involved in the justice system			
Te ako me te whakamatautau i te hunga			
e mahi ana i roto i te pūnaha-ā-ture			
The Ministry of Justice, Te Kura			
Kaiwhakawā Institute of Judicial			
Studies, NZ Police, the Crown Law			
Office, the New Zealand Law Society			
and other relevant legal professional			
bodies should ensure that investigators,			
prosecutors, lawyers, and judges			
receive education and training from			
relevant subject matter experts on:			
a. the Inquiry's findings, including on			
the nature and extent of abuse and			
neglect in care, the pathway from care			
to custody, and the particular impacts			
on survivors of abuse and neglect			
experienced in care			
b. trauma-informed investigative and			
prosecution processes			
c. all forms of discrimination			
d. engaging with neurodivergent people			
e. human rights concepts, including the			
obligations under the Convention on			







the Rights of Persons with Disabilities, the Convention on the Rights of the Child, Convention on the Elimination of All Forms of Discrimination against Women, Convention on the Elimination of all forms of Racial Discrimination, and the United Nations Declaration on the Rights of Indigenous Peoples.			
Recommendations 34-35			
Amend investigation guidelines and	✓		
establish a specialist investigation unit			
Panonihia ngā kaupapa arotake, ka			
whakatū ai he tira wherawhera			
motuhake			
NZ Police should review the Police			
Manual and other relevant material to			
ensure instructions and guidelines			
reflect and refer to Aotearoa New			
Zealand's international human rights			
obligations and other relevant			
international law obligations (including			
the Convention on the Rights of Persons			
with Disabilities, the Convention on the			
Rights of the Child, Convention on the			
Elimination of All Forms of			
Discrimination against Women,			
Convention on the Elimination of all			







forms of Racial Discrimination, and the United Nations Declaration on the Rights of Indigenous Peoples).			
Recommendation 35 NZ Police should establish a specialist unit dedicated to investigating and prosecuting those responsible for historical or current abuse and neglect in State and faith-based care.		✓	
Recommendations 36-38 Civil justice legislative changes Ngā panoni ture tikanga-ā-iwi Recommendation 36 The courts should prioritise civil proceedings regarding care or abuse and neglect in State or faith-based care to minimise litigation delays.		✓ The legal perspective would need to be sought as to how this would work in relation to other priorities	
Recommendation 37 The government should review the Legal Services Act 2011 to remove barriers to civil proceedings regarding abuse and neglect in care, including means testing criteria, charges over property, and repayments.	✓		
Recommendation 38	✓		







The government should amend the		
following provisions of the Evidence Act		
2006:		
a. section 80(3), to ensure that		
witnesses in civil proceedings have an		
entitlement to apply for communication		
assistance to enable them to		
understand the proceedings and give		
evidence		
b. section 103(4)(b)(ii), to require a		
court when making directions on		
alternative ways of giving evidence in		
civil proceedings relating abuse and		
neglect in care to consider the need to		
promote the recovery of parties and		
witnesses from the abuse and neglect		
c. subpart 5, to include provision for		
directions for alternative ways of giving		
evidence for parties and witnesses in		
civil proceedings where appropriate.		
Recommendation 40		
National Care Safety Strategy	~	
He rautaki āhuru mōwai-ā-motu		
	More information for iv	
A new comprehensive National Care	required	
Safety Strategy, required by law, on the		
prevention of and response to abuse		
and neglect in care should include:		







a. goals, objectives and targets that consider future generations b. clearly understood roles and responsibilities for different organisations and entities involved in the care system c. an overview of the priority programmes of work including: i. supporting and empowering victims, survivors, whānau ii. strategies to prevent abuse and neglect iii. better abuser accountability and intervention iv. improving the evidence base v. awareness raising and education vi. enhancing approaches to children, young people, and adults in care with harmful sexual behaviors			
Recommendations 41-44 Establishing an independent Care Safe Agency Te whakatū tira āhuru mōwai motuhake Recommendation 41	✓ Some further clarification would be helpful		
The government should establish a new standalone Care Safe Agency, with an independent Board to oversee it. The	to understand full intention e.g. K registration of staff. Also, if this		







Care Safe Agency should be tasked with	were to go ahead	
functions that include:	there should be	
	the same	
a. whole of system leadership on	expectations and	
preventing and responding to abuse	standards for	
and neglect in care	state, indirect	
b. promoting and championing the Care	state and faith-	

Safety Principles (Recommendation 39) c. leading development and implementation of a National Care Safety Strategy and a supporting action plan to prevent and respond to abuse and neglect in care (Recommendation 40)

d. setting care safety rules and standards (legislative and nonlegislative) (Recommendation 47) e. monitoring and investigating compliance with the care safety rules and standards (Recommendation 47) f. enforcing penalties and sanction for breaches of the care safety rules and standards (Recommendation 47) g. developing best practice guidelines on care safety and preventing and responding to abuse and neglect in care

h. investigating and reporting on

of supports and services

complaints received directly from users

based care as currently there are differences. and there should not be.







i. collating and keeping a centralised			
database of issues of concern,			
complaints, and the outcomes of			
investigations from all State and faith-			
based entities that provide care directly			
or indirectly to children, young people			
and adults in care, from professional			
registration bodies, and from			
independent oversight and monitoring			
entities (Recommendation 67–68)			
j. accrediting all State and faith-based			
entities providing care directly or			
indirectly to children, young people,			
and adults in care (Recommendation			
48)			
k. registering staff and care workers			
who are not already covered by existing			
professional registration regimes			
(Recommendation 57)			
l. promoting a continuous improvement			
and learning culture in the care system,			
including facilitating regular forums and			
communities of practice and evaluation			
m. setting training and education			
standards and developing curriculums			
for staff and care workers			
n. workforce development and			
developing career pathways for staff			
and care workers (Recommendation 61)			
and care workers (Necommendation 61)			



functions.





o. leading public awareness, education,			
and prevention initiatives			
(Recommendations 111–112 and 121–			
122)			
p. undertaking research, data analysis			
and horizon-scanning, including			
building evidence on the risk, extent			
and impact of abuse and neglect in care			
q. publishing data and statistics on			
complaints of abuse and neglect in care			
to promote transparency and			
measurability of outcomes			
r. advising government on preventing			
and responding to abuse and neglect in			
care, including where systemic			
deficiencies are identified.			
In defining the scope and functions of			
the independent Care Safe Agency, the			
government should consider the			
additional points made in Chapter 3 of			
Part 9.			
Recommendation 42			
The independent Care Safe Agency	✓		
should be required to report annually to			
a parliamentary select committee on			
the implementation of the Inquiry's			
Recommendations and its other			







Recommendation 43 Before the independent Care Safe Agency is established, the government should review the roles, functions and powers of other government agencies involved in the care system to identify and address any duplications or gaps.	✓			
Recommendation 44 Until the Care Safe Agency is established, as an interim measure the government should enable the new Care System Office responsible for implementing the Inquiry's Recommendations (Recommendations 123-124) to perform the functions in Recommendation 41 above, so far as is practicable.	✓			
Recommendations 45-46 Establishing a new Care Safety Act Te hanga ture āhuru mōwai Recommendation 45 The government should enact a new Care Safety Act and include any legislative measures required to establish a national care safety regulatory framework and to give effect		✓ Generally, agree but more detail is needed in some areas to fully		







to the Inquiry's Recommendations, in	<mark>understand if we</mark>		
particular and at a minimum:	should agree		
a. to embed the Care Safety Principles			
for preventing and responding to abuse			
and neglect in care (Recommendation			
39)			
b. to require a National Care Safety			
Strategy to prevent and respond to			
abuse and neglect in care			
(Recommendation 40)			
c. to establish a new independent Care			
Safe Agency to lead and coordinate the			
care system, act as the regulatory			
agency, and promote public awareness			
of preventing and responding to abuse			
and neglect in care (Recommendation			
41)			
d. to create a duty of care, and			
strengthen and clarify the			
accountabilities of all State and faith-			
based care providers and staff and care			
workers (Recommendation 47)			
e. to provide for the creation of care			
standards (Recommendation 47)			
f. to provide for an accreditation			
scheme for care providers			
(Recommendation 48)			
g. to provide for the professional			
registration of staff and care workers			
(including volunteers) who are not			







otherwise subject to a professional registration scheme (Recommendation 57) h. to provide for penalties, sanctions and offences for State and faith-based care providers and staff and care workers who fail to comply with statutory and non-statutory standards of care (Recommendation 47) i. to provide for mandatory reporting (Recommendation 69) j. to provide for a comprehensive and strengthened pre-employment screening and vetting regime for all staff and care workers (Recommendation 58).			
Recommendation 46 The government should review all legislation and regulations relating to the care of children, young people, and adults in care to identify and address any inconsistencies, gaps or lack of coherence in the relevant statutory regimes.	~		
Recommendation 47			







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Consistent and comprehensive care	√	More detail			
safety standards and penalties for non-		needed to decide			
compliance		if would agree			
Te waihanga raupapa āhuru mōwai					
whānui me ngā whiu mo te kore e					
hāngai					
The government should:					
a. establish a duty of care in the Care					
Safety Act that applies to all State and					
faith-based entities providing care					
directly or indirectly for children, young					
people and adults in care, and staff and					
care workers					
b. provide for the Care Safe Agency to					
set, monitor, and enforce consistent					
and comprehensive care safety rules					
and standards (legislated and non-					
legislated)					
c. provide for a range of meaningful					
sanctions and penalties for individuals					
and State and faith-based entities					
providing care directly or indirectly for:					
i. failure to comply with the duty of care					
under the Care Safety Act					
ii. failure to comply with care safety					
rules and standards					
d. provide for offences, including					
significant monetary fines and					







imprisonment, for the most serious			
failures to comply.			
Recommendations 48–56			
Care providers to be accredited and			
prioritise safeguarding			
He whakamana i te hunga kaitiaki me	✓		
ngā tikanga noho āhuru matua			
Recommendation 48	But see comment for		
The government should:	Recommendation 47		
	above		
a. create a system for the accreditation			
of all State and faith-based entities			
providing care directly or indirectly for			
children, young people or adults in care			
b. provide in legislation that, unless a			
State or faith-based entity providing			
care directly or indirectly is accredited,			
it will not be allowed to operate and will			
be penalised in a manner consistent			
with Recommendation 47.			
Recommendation 49			
The government should:	✓ More detail		
	needed to decide		
a. provide for the Care Safe Agency to	<mark>if would agree</mark>		
investigate complaints or reports of			
abuse or neglect in the care of			
registered charities, rather than			
requiring a separate investigation into			







the same wrongdoing by Charities Services b. provide for the Care Safety Act to require that registered charities that care for children, young people or adults in care must comply with care standards c. provide for deregistration of a charity from the register as one of the available suite of sanctions for non-compliance with care standards d. amend the Charities Act 2005 to ensure alignment with the Care Safety Act.			
Recommendations 57-64 Staff and care workers to be vetted, registered, and well trained Ngā kaimahi me ngā kaitiaki, kia tōtika, kia āta wherawherahia, me rēhita, me tautoko, kia tika te ako Recommendation 57 The government should create a system of professional registration for all staff and care workers who are not already covered by a professional standards	✓ Need more information to say if can fully agree		
regime. The Care Safe Agency should be empowered to establish and maintain standards of training, conduct			







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and professional development and with			
the power to enforce these through			
fitness to practice procedures. The			
government should consult on the			
scope and nature of the professional			
registration system and phase in the			
introduction of the system.			
Recommendation 58			
The government should:	✓		
The government should.	·		
a. provide in the Care Safety Act for a			
comprehensive and consistent pre-			
employment screening and vetting			
regime, so that all entities seeking to			
engage a person to care for children,			
young people or adults in care (whether			
as an employee, contractor, volunteer			
or otherwise and whether in a State or			
faith-based institution providing care			
directly or indirectly context) have			
timely access to comprehensive			
information to ensure the person is safe			
and suitable for the relevant role			
b. ensure the regime for children's			
worker safety checking remains fit for			
purpose			
c. consider whether to introduce a			
barring regime like that established by			







the Safeguarding Vulnerable Groups Act		
2006 in the United Kingdom.		
Recommendation 61		
The Care Safe Agency should develop a	✓ <mark>This sounds</mark>	
workforce strategy for the care sector	really good but	
that includes:	how will it work	
	including funding	
a. ensuring there are enough people	<mark>as to date</mark>	
with the right skills, experiences and	<mark>adequate</mark>	
values to meet the needs of people in	funding has been	
care including developing strategies to	an issue for many	
address skill gaps	<mark>providers</mark>	
b. identifying training needs	delivering care	
c. fostering positive workplace cultures	<mark>services</mark>	
where people in care and staff and care		
workers are valued and have their		
voices heard		
d. strengthening support, supervision		
and management practices		
e. improving workplace conditions		
including wellbeing, safe ratios,		
workloads and remuneration		
f. removing barriers to enter into the		
care workforce in a safe manner		
g. ensuring opportunities for		
professional development and career		
progression, including targeted		
measures to support career pathways		
for:		







i. people with lived experience of care ii. Māori, Pacific Peoples, Deaf and disabled people, people who experience mental distress, and Takatāpui, Rainbow and MVPFAFF+ people			
h. measuring staff and carer wellbeing and satisfaction.			
Recommendation 68			
The government should enable, in legislation, the Care Safe Agency to collate and keep a centralised database of complaints, disclosures or incidents of abuse and neglect of children, young people and adults in care, for the purposes of:	✓		
a. reinvestigation, if considered necessary or appropriate b. having a whole-of-system view to ensure that:			
i. proven perpetrators cannot move between geographic locations, professions or care settings without detection			







ii. people subject to multiple			
unsubstantiated complaints from			
different geographic locations,			
professions or care settings can be			
identified and steps taken if considered			
proportionate and appropriate			
c. creating an evidence base and			
undertaking data analysis to create new			
insights into perpetrator behaviours,			
which can in turn inform new			
prevention and response strategies and			
practices.			
Recommendation 69			
The government should introduce			
legislation where necessary to create a			
coherent mandatory reporting regime			
which:	√		
a. applies to all State or faith-based			
entities providing care directly or			
indirectly to children, young people and			
adults in care			
b. applies to all staff and care workers			
who work for the entities, outlined in (a)			
above, including foster parents,			
volunteers, chief executives, trustees,			
board members, clergy and lay people			
and people in religious ministry who			







receive disclosures of abuse and neglect during religious confession c. ensures obligations are clear, consistent, established in legislation and should include protections from liability for those making good faith notifications d. ensures access to timely advice on reporting obligations.			
Recommendations 70–75 Institutional environments and practices to be minimised and ultimately eliminated Ngā wahi tiaki me ōna tikanga kia iti iho te mana, kia kore rawa atu rānei a tōna wa Recommendation 70 The government should prioritise and accelerate current work to close care and protection residences, which perpetuate the institutional environments and practices that led to historic abuse and neglect in care.	✓ What options for those that are in need of residential care will there be. Resourcing often dictates what happens rather than what is in the best interest of the child		







Recommendation 71 The government should, as a priority, support and invest in the development of disability and mental health, educational and youth justice models of care that do not perpetuate the institutional environments and practices including segregation that led to historic abuse and neglect in care.		✓ Safe and appropriate care for all children should be a priority as well as focusing on being able to meet each of their needs specific to their situation		
Recommendation 72 The government should take steps to ban pain compliance techniques in any care setting for children or young people and adults in care.	✓			
Recommendation 73 The government should ensure there are adequate frameworks in place to govern the use of restrictive practices for children or young people and adults in care to minimise the use of those practices (ensuring they are used only as a last resort) and provide for adequate safeguards and checks.			More information needed as not sure what this is.	







Recommendation 74					
The government should prioritise and	1	√	Depending on		
accelerate work to minimise and	1		what this is used		
eliminate solitary confinement in all	1		for and how		
care settings as soon as practicable,	1		<mark>needs to be</mark>		
with an emphasis on person-centred	1		understood e.g. if		
and culturally appropriate approaches	1		used to provide		
to reduce the use of solitary	1		protection if		
confinement safely.	1		there is likely to		
	1		be harm and for a		
	1		<mark>limited time this</mark>		
	1		<mark>may be</mark>		
	1		<mark>necessary</mark>		
Recommendations 76–80	1				
People in care are empowered and	1				
supported	1				
Me whakamana, me tautoko te hunga	1				
kei ngā pūnaha taurima					
Recommendation 76	1				
The government should:	1				
, g	1	✓	Children have a		
a. provide sufficient investment to			social worker		
enable children, young people, and			and a lawyer for		
adults in care to have access to an			child already		
independent advocate of their choosing			who should		
to support them to understand and			support them		
exercise their rights, specifically:			and advocate for		
			them when		







i. each child, young person and adult in	<mark>needed.</mark>	
care and protection, youth justice,	Understand this	
disability and mental health settings	is a role that is	
should have access to an individual	totally totally	
independent advocate	independent of	
ii. children and young people in State,	anyone else but	
State-integrated and private schools	not sure how this	
should have access to at least one	will work for the	
independent advocate per school	child and those	
	working with	
b. provide that independent advocates:	them already as	
	having a close	
i. have appropriate communication	open relationship	
skills (including for Deaf and disabled	is important for	
people in care)	these roles too	
ii. be independent from the care	and having a	
provider and staff and care workers	number of	
iii. be independent from their direct and	people involved	
immediate whānau of the person in	with them could	
care	be challenging	
iv. proactively and regularly engage with	for a young	
the person in care, be available to	person. Need to	
respond in times of need, support the	know more about	
person in care when they need to raise	how this would	
issues with their carer, advocate for the	work.	
right conditions, and/or generally		
provide peer support		
v. have no power over the individual		







c. provide that advocates are subject to the same regulatory standards and safeguards, including vetting, registration and training as other staff and care workers.				
Recommendation 77				
The Care Safe Agency should develop a career pathway for people with previous		√		
lived experience of care towards				
becoming an independent advocate.				
Recommendation 84				
The government should consider, in	✓			
consultation with the Privacy				
Commissioner, whether existing				
information sharing provisions are				
sufficient to enable adequate sharing of				
information to prevent and respond to				
abuse and neglect in care, or whether				
additional tools are needed. This work				
should consider the Recommendations				
of the Australian Royal Commission				
into Institutional Responses to Child				
Sexual Abuse, "establishing a national				
information exchange scheme across				
sectors". The purpose of the review				
should be to ensure all bodies (whether				
State or non-State) providing care to				







children, young people or adults can access the information they need to prevent and respond to abuse and neglect. The review should consider, among other things, whether non-State bodies should be empowered to share information more readily with both State and non-State bodies to prevent and respond to abuse and neglect.			
Recommendations 85–87 Independent oversight and monitoring is coherent and well-resourced He taurite me te whai rawa i ngā mahi			
aroturuki Motuhake Recommendation 85 The government should:			
a. review the roles, functions and powers of independent monitoring and oversight entities to identify and address any unnecessary duplication and encourage collaboration b. consolidate the existing care and protection and youth justice independent monitoring and oversight	✓		
entities into a single entity. Recommendation 86			







The government should ensure that there are no unreasonable barriers preventing all responsible oversight bodies from investigating complaints, proactively monitoring the care system, and collaborating as appropriate to enable a whole of system view, including:	√	Who are the oversight bodies, more information needed		
a. reviewing and addressing any barriers or constraints in the entities' enabling legislation, and b. ensuring the entities are adequately resourced.				
Recommendation 87 The responsible oversight bodies should:				
a. investigate complaints about care workers, State and faith-based care providers and/or the Care Safe Agency, including both proactive and reactive site visits b. proactively monitor the way in which State and faith-based care providers and the Care Safe Agency investigate and respond to complaints	~	Who are the oversight bodies, more information needed		







c. proactively monitor the care system,			
including collaboratively to ensure a			
whole of system view, as appropriate			
d. publish reports on their activities			
including on the outcomes of specific			
investigations or other monitoring			
functions			
e. share information with the Care Safe			
Agency, including:			
i. data, statistics and other information			
about the prevalence and nature and			
extent of abuse and neglect in care			
ii. insights about abuse and neglect in			
care including the effectiveness of			
different practices to prevent and			
respond to abuse and neglect in care			
iii. refer the results of their			
investigations and other monitoring			
functions to enforcement or regulatory			
bodies including NZ Police, the			
Charities Commission or the Care Safe			
Agency.			
Recommendations 111–116			
Communities are empowered to			
minimise the need for out of whānau	√		
care	It would be helpful to		
	know how this will		
	specifically assist with		







He whakaāhei i ngā whānau ki te āta		minimizing the need for
aukati i ngā mahi kaitiaki i waho i te		out of whanau care
whānau		
Recommendation 111		
The government should invest in a		
nationwide social and educational		
campaign to address attitudes and		
beliefs that contribute to harmful and		
discriminatory experiences in care and		
promote positive understanding and		
awareness of the diversity of		
experiences in Aotearoa New Zealand.		
This campaign should focus on		
addressing:		
a. negative attitudes towards children		
and young people		
b. attitudes reflective of discrimination		
based on race, gender and sexuality		
c. attitudes reflective of eugenics,		
ableism and disablism.		
Recommendation 112		
The government should invest further in		
nationwide social and educational	✓	
campaigns to:		
	Systems to	
a. challenge myths and stereotypes	provide	
about abusers, bystanders and	support will	
survivors of abuse and neglect in care	need to also	







W.	Fan	nilv
	Wo	

b. help victims and survivors of abuse	be in place		
and/or neglect, and their whānau and	<mark>and</mark>		
support networks, to minimise shame	available. If		
and self-stigma, and recognise the	there is		
abuse and/or neglect was not their fault	<mark>better</mark>		
and to safely disclose and report as	education,		
soon as possible	then people		
c. help people understand what	will need to		
constitutes abuse and neglect	be able to		
d. help people recognise the signs of	access the		
abuse and neglect	support of		
e. help people recognise grooming and	government		
other inappropriate behaviour	<mark>and</mark> _		
f. help people understand how to	<mark>non-</mark>		
respond appropriately to abuse and	government		
neglect, including complaints, reports	agencies		
and disclosures.			
Recommendation 114			
The government should:			
The government should.			
a. accelerate and prioritise current	✓		
policy and legislative work to enable			
children, young people and adults in			
care and their whānau to more			
effectively participate in decisions that			
affect them, and to bring the strength of			
communities into decision-making			





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b. review legislation, policy, investments, operational practice and guidelines related to the care of children, young people, and adults in care to identify opportunities to enable children, young people and adults in care and their whānau to more effectively participate in decisions that affect them, and to bring the strength of communities into decision-making.		
Recommendation 115 The government should prioritise and invest in work to support contemporary approaches to the delivery of care and support, including devolution, social investment, whānau-centered and community-led approaches, such as Enabling Good Lives and Whānau Ora, and avoid the State-led models that contributed to historical abuse and neglect in care.	Care needs to be well resourced to work well and to meet what will be extra requirements and compliance.	
Recommendation 116 Commissioners Erueti and Gibson consider the government should: a. develop, plan for, and establish an independent entity, as soon as possible, responsible for:	If they can do a better job than is currently being done, we agree. Recently there have	







	been significant cuts in	
i. commissioning care and protection,	funding by Oranga	
youth justice, community mental	Tamariki to the NGO	
health, disability and preventative	sector and reasons given	
services and supports from self-	have not been correct for	
identified local (or in some cases,	all providers resulting in	
national) community groups and	much needed services	
organisations (including hapū, iwi,	either being reduced or	
urban Māori authorities, NGOs, Pacific,	ceased altogether. If we	
disability, mental distress communities,	want to keep children	
faith-based entities, and other	out of care, we need to	
collectives) across Aotearoa New	have support in the	
Zealand	community for families.	
ii. monitoring and evaluation of the	Also, while in care and	
delivery of care and protection, youth	when returning home	
justice, community mental health,	this is important too.	
disability and preventative services and		
supports by local community groups		
and organisations to ensure that they		
are meeting the needs of individuals		
and whānau in their communities		
iii. investing in local community groups		
and organisations to build their		
capacity and capability to design and		
deliver these supports and services to		
meet the needs of their communities		
iv. reporting to government, Parliament		
and the public on the delivery of care		
and protection, youth justice,		
community mental health, disability		







and preventative services and supports			
by local community groups and			
organisations to ensure that they are			
meeting the needs of individuals and			
whānau in their communities			
v. provide sufficient and sustainable			
investment to the Commissioning			
Agency to enable it to commission care			
and protection, youth justice,			
community mental health, disability			
and preventative supports and services			
that will meet the needs of individuals			
and whānau nationwide c. transfer			
responsibility and investment for			
commissioning the following services			
and supports to the Commissioning			
Agency:			
i. care and protection supports and			
services, from Oranga Tamariki			
ii. youth justice supports and services,			
from Oranga Tamariki			
iii. community mental health supports			
and services, from the Ministry of			
Health/Health New Zealand Te Whatu			
Ora			
iv. disability supports and services,			
from Whaikaha			







		1	1
v. preventative supports and services,			
from Te Puni Kōkiri/Whānau Ora			
commissioning entities.			
Recommendation 117-120: Giving			
effect to te Tiriti o Waitangi and human			
rights			
Te whakamana i te Tiriti o Waitangi me			
ngā mōtika tāngata			
Recommendation 117	✓		
The government should partner with			
Māori to give effect to te Tiriti o Waitangi			
and the United Nations Declaration on			
the Rights of Indigenous Peoples in			
relation to the development of strategy,			
policy, design, implementation and			
direct or indirect delivery of care			
functions, including where it has			
passed on its authority or care			
functions to any faith-based institution,			
or to any other individual, entity, or			
service provider (whether by delegation,			
contract, licence, or in any other way).			
Recommendation 118			
All entities providing care directly or	✓		
indirectly on behalf of the State or faith-			
based entities should:			







Southland				
a. uphold the rights of Māori in care as				
indigenous peoples of Aotearoa New				
Zealand in accordance with United				
Nations Declaration on the Rights of				
Indigenous Peoples				
b. uphold the rights of Māori, Pacific				
Peoples, and people from other				
linguistically or culturally diverse				
backgrounds in care, in accordance				

backgrounds in care, in accordance with the Convention on the Elimination of All Forms of Racial Discrimination c. uphold the rights of girls and women in care, in accordance with the Convention on the Elimination of All Forms of Discrimination against Women

d. uphold the rights of Deaf and disabled people and people who experience mental distress in care, in accordance with the Convention on the Rights of Persons with Disabilities and the Enabling Good Lives principles, including:

i. recognition that Deaf and disabled people, and people who experience mental distress, in care have:

- the same rights as others in care to make decisions that affect their lives,





Our Services



	 1		
including adults having decision-			
making supports as appropriate			
- the right to communication assistance			
in making and participating in decisions			
that affect them, communicating their			
will and preferences, and developing			
their decision-making ability			
- the right to access and use advocacy			
services in making and participating in			
decisions and communicating their will			
and preferences			
ii. recognition that tāngata Turi, tāngata			
whaikaha and tāngata whaiora Māori			
and Pacific Peoples who are Deaf,			
disabled or experience mental distress			
may experience barriers to accessing			
supports and services due to cultural,			
language and other differences, and			
that these barriers need to be			
addressed.			
e. uphold the rights of the child in care,			
including:			
i. acting with the best interests of the			
child as a primary consideration,			
consistent with the United Nations			
Convention on the Rights of the Child			







ii. recognising the right of whānau Māori, hapū and iwi to retain shared responsibility for the wellbeing of tamariki and rangatahi Māori, consistent with the United Nations Declaration on the Rights of Indigenous Peoples.			
Recommendation 119	,		
The government should review	✓		
Aotearoa New Zealand's human rights			
framework to ensure it adequately			
addresses abuse and neglect in care, including:			
motuding.			
a. a stand-alone right to security of the			
person in the New Zealand Bill of Rights			
Act 1990			
b. ensuring statutory protection in a			
Disability Rights Act of the rights of			
disabled people to be free from abuse			
and neglect in care and the relevant			
rights in the Convention on the Rights of Persons with Disabilities			
c. providing statutory protection of the			
rights of Māori to be free from abuse			
and neglect in care and the relevant			
rights in the United Nations Declaration			
on the Rights of Indigenous Peoples			







d. making any necessary amendment to the Human Rights Act 1993 to address abuse and neglect in care e. the provision of effective implementation of the relevant rights, including positive duties.				
Recommendation 120 The government should establish performance indicators for all entities providing care directly or indirectly on behalf of the State or faith-based entities based on Aotearoa New Zealand's domestic and international obligations.		As previously stated, care needs to be resourced well so any new requirements for delivery of care or compliance is met		
Recommendations 121-122 Targeted abuse and neglect prevention programmes He aronga tūturu ki ngā kaupapa ārai mahi tūkino Recommendation 121 The government should support and adequately invest in: a. programmes for children, young people and adults who are in care or are at risk of being placed in care that are	✓			







delivered through community			
organisations, and preschool, primary,			
and secondary schools including kura			
kaupapa, private, charter and State			
integrated schools, that aim to increase			
knowledge about abuse and neglect			
and build their skills and tools to help			
them to protect themselves (both in			
person and online safety), including a			
focus on:			
i recognising greening and other			
i. recognising grooming and other			
inappropriate behaviour			
ii. understanding what constitutes			
abuse and neglect			
iii. recognising the signs of abuse and			
neglect			
iv. understanding their rights and how			
they should be treated v. understanding respectful and			
appropriate behaviour and			
relationships			
vi. what to do and where to get help if			
you have concerns.			
you have concerns.			
b. programmes to help support parents,			
whānau and caregivers delivered			
through day care, preschool, school,			
sport and recreational settings, and			
other institutional and community			







settings to increase knowledge of abuse and neglect and its impacts and build skills to help reduce the risks of abuse and neglect.			
Recommendation 122			
The government should support and adequately invest in:	✓		
a. abuse and neglect prevention			
programmes, including for those who			
may be at risk of perpetrating abuse and neglect			
b. access to specialist support,			
including rehabilitation programmes,			
for children, young people and adults who exhibit harmful or abusive			
behaviours or are at risk of abusing			
others, including concerning or harmful			
sexual behaviours			
c. online information and a helpline to			
provide support for those concerned			
about:			
i. an adult they know may be at risk of			
perpetrating abuse and/or neglect			
ii. a child or young person or adult in			
care they know may be at risk of abuse			
and/or neglect			





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iii. a child, young person, or adult in		
care they know may be displaying		
potential abusive behaviours.		
Recommendations 123-124		
Establishing a Care System Office to		
lead implementation		
Te whakatū Tari Pūnaha Āhuru Mōwai		
motuhake hei arataki i te kaupapa	✓	
Recommendation 123		
The government should establish a	More information about	
Care System Office later to become the	how this would work	
Ministry for the Care System that:	would be helpful. C –	
	there may be very skilled	
a. is independent from, and has no	people doing a good job	
association with, the government	who could be an asset	
agencies currently involved in the care	so not sure why there is a	
system (including those involved in	blanket decision not to	
historic claims processes and in	employ them.	
implementing the Holistic Redress		
Recommendations in the Inquiry's		
interim report He Purapura Ora, he Māra		
Tipu: From Redress to Puretumu		
Torowhānui)		
b. is set up within one of the central		
agencies (the Treasury, Te Kawa		
Mataaho Public Service Commission or		
the Department of the Prime Minister		
and Cabinet) as a departmental agency		







a de se matemanda, comion efficiele en					
c. does not employ senior officials or					
middle management who have been					
involved in the care system as					
described in (a) above.					
Recommendation 124					
The new Care System Office should be		✓			
responsible for:					
		More information to			
a. leading the implementation of the		understand how this			
Inquiry's Recommendations set out in		office will work alongside			
this report and the Holistic Redress		the other new initiatives			
Recommendations in He Purapura Ora,		being proposed e.g. Care			
he Māra Tipu: From Redress to		Safety Agency would be			
Puretumu Torowhānui		helpful. Care would need			
b. leading and coordinating the work of		to be taken to ensure			
government agencies involved in the		there is not more			
care system		bureaucracy that doesn't			
c. establishing and then monitoring the		necessarily result in			
independent Care Safe Agency		positive outcomes but			
d. enacting and then administering the		may instead be more			
Care Safety Act		about compliance.			
e. providing whole of system advice to					
government on the care sector, settings					
and system.					
Recommendation 128					
	1		l	l	





fault and to safely disclose and report

as soon as possible



All public awareness, training and			
education programmes to identify and			
prevent abuse and neglect, and address			
prejudice and discrimination			
Whakatū kaupapa hautū aronga ako me			
te whakamātau i te iwi whānui kia			
mōhio me te ārai i ngā mahi tūkino,			
whakahāwea, whakaiti tangata			
Recommendation 128			
In implementing all Recommendations			
relating to public awareness and	✓		
training and education programmes,			
the government and faith-based entities	Systems to provide		
should ensure that these programmes	support will need to be		
include:	in place and available. If		
	there is better education,		
a. preventing, identifying and	then people will need to		
responding to abuse and neglect,	be able to access the		
including:	support of government		
	<mark>and</mark>		
i. challenging myths and stereotypes	non-government		
about abusers, bystanders and	agencies. Non-		
survivors of abuse and neglect in care	government agencies		
ii. helping victims and survivors of	operate on limited		
abuse and/or neglect, and their whānau	funding so resourcing		
and support networks, to minimise	would need to be		
shame and self-stigma, and recognise	considered by		
the abuse and/or neglect was not their	government.		
	l .		







iii. understanding what constitutes abuse and neglect iv. recognising the signs of abuse and neglect v. recognising grooming and other inappropriate behaviours vi. how to respond appropriately to abuse and neglect, including complaints, reports and disclosures b. addressing prejudice and all forms of discrimination, including: i. racism ii. ableism and disablism iii. sexism
iv. recognising the signs of abuse and neglect v. recognising grooming and other inappropriate behaviours vi. how to respond appropriately to abuse and neglect, including complaints, reports and disclosures b. addressing prejudice and all forms of discrimination, including: i. racism ii. ableism and disablism
neglect v. recognising grooming and other inappropriate behaviours vi. how to respond appropriately to abuse and neglect, including complaints, reports and disclosures b. addressing prejudice and all forms of discrimination, including: i. racism ii. ableism and disablism
v. recognising grooming and other inappropriate behaviours vi. how to respond appropriately to abuse and neglect, including complaints, reports and disclosures b. addressing prejudice and all forms of discrimination, including: i. racism ii. ableism and disablism
inappropriate behaviours vi. how to respond appropriately to abuse and neglect, including complaints, reports and disclosures b. addressing prejudice and all forms of discrimination, including: i. racism ii. ableism and disablism
vi. how to respond appropriately to abuse and neglect, including complaints, reports and disclosures b. addressing prejudice and all forms of discrimination, including: i. racism ii. ableism and disablism
abuse and neglect, including complaints, reports and disclosures b. addressing prejudice and all forms of discrimination, including: i. racism ii. ableism and disablism
b. addressing prejudice and all forms of discrimination, including: i. racism ii. ableism and disablism
b. addressing prejudice and all forms of discrimination, including: i. racism ii. ableism and disablism
i. racism ii. ableism and disablism
i. racism ii. ableism and disablism
i. racism ii. ableism and disablism
i. racism ii. ableism and disablism
ii. ableism and disablism
ii. ableism and disablism
iv. homophobia and transphobia
v. negative attitudes towards children
and young people.
Recommendation 129
New entity appointments to reflect ✓
diversity, survivor experience and
expertise
Ko ngā kaimahi o tēnei tari me whai
pukenga whānui, wheako purapura ora,
e hua ai ngā pānga ki te Tiriti o Waitangi







The government should ensure, in			
implementing the Recommendations in			
the Inquiry's final report and the			
Holistic Redress Recommendations in			
He Purapura Ora, he Mara Tipu: From			
Redress to Puretumu Torowhānui, that			
appointments to governance and			
advisory roles:			
a. appropriately reflect survivor			
experience and expertise			
b. appropriately and proportionately			
reflect the diversity of people in care			
c. give effect to te Tiriti o Waitangi.			
Recommendations 130–138			
Transparency and public accountability			
for implementing Inquiry			
Recommendations			
Kia mārama, kia pono ki ngā whāinga			
tūmatanui e hua ai ngā tūtohinga o			
tēnei pakirehua			
Recommendation 130			
The government and faith-based	✓		
institutions should publish their			
·			
responses to this report and the			
responses to this report and the			
responses to this report and the Inquiry's interim reports on whether			







responses should be published within two months of this report being tabled in the House of Representatives.			
Recommendation 131			
The government and faith-based	\checkmark		
institutions should issue formal public			
responses to this report about whether			
each Recommendation is accepted,			
accepted in principle, rejected or			
subject to further consideration. Each			
response should include a plan for how			
the accepted Recommendations will be			
implemented, the reasons for rejecting			
any Recommendations, and a			
timeframe for any further consideration			
required. Each response should be			
published within four months of this			
report being tabled in the House of			
Representatives.			
Recommendation 132			
The government should seek cross-	\checkmark		
party agreement to implement this			
Inquiry's Recommendations.			
Recommendation 133			
The government, faith-based			
institutions and any other agencies that	✓		







implement the Inquiry's Recommendations should:			
a. publicly report on the implementation of the Inquiry's Recommendations contained in the final report and all previous interim reports, including the implementation status of each Recommendation and any identified issues and risks b. publish the implementation report annually for at least 9 years, commencing 12 months after the tabling of this report in the House of Representatives and provide a copy to the Care System Office and Care Safe Agency.			
Recommendation 134 The annual implementation reports should be submitted to and considered by a parliamentary select committee.	✓		
Recommendation 135 The government and faith-based entities should implement the Inquiry's Recommendations within the timeframes described in this report, whilst ensuring there is open and	✓ We will do our best		







transparent communication with communities with whom they are codesigning the future arrangements for care.			
Recommendation 136			
The government should initiate an			
independent review to be completed by	✓		
9 years after the tabling of the final			
report. This review should:			
a. establish the extent to which the			
Inquiry's Recommendations have been			
implemented 9 years after the tabling of			
the final report			
b. examine the extent to which the			
measures taken in response to the			
Inquiry have been effective in			
preventing abuse and neglect in care,			
improving the responses of all entities			
providing care directly or indirectly to			
abuse and neglect in care and ensuring			
that victims and survivors of abuse and			
neglect in care obtain justice, treatment			
and support			
c. advise on what further steps should			
be taken by governments and all			
entities providing care directly or			
indirectly to ensure continuing			
improvement in policy and service			







delivery in relation to abuse and neglect in care.				
Recommendation 137 The government's implementation reports, and the independent 9-year review should be tabled in the House of Representatives and referred to a parliamentary select committee for consideration.	✓			
Recommendation 138 The government and faith-based institutions should publish formal responses to the independent 9-year review, indicating whether its advice on further steps is accepted, accepted in principle, rejected or subject to further consideration. Each response should include a plan for how the accepted Recommendations will be implemented, the reasons for rejecting any Recommendations, and a timeframe for any further consideration required. Each response should be published by 31 December 2033.		We need further clarification as to what this means. If it is in relation to other recommendations that may come later, we agree in principal.		