

Presbyterian Support Southland Response to the Royal Commission Recommendations on the Establishment of a new Puretumu Torowhanui Scheme

Recommendation	Accepted	Accepted in principal (more information needed prior to being able to agree)	Rejected and why	Plan or what is needed
ESTABLISHMENT OF A PURETUMU TOROWHĀNUI				
SYSTEM		\checkmark		
Recommendations 1-4				
Purposes of system		We agree a scheme will		
Our first recommendation proposes the establishment of		bring consistency but		
a puretumu torowhānui system to address tūkino, or		<mark>survivors we have worked</mark>		
abuse, harm and trauma. The system should have three		with have been positively		
primary purposes: to apologise for the tūkino suffered by		assisted by our process		
survivors, to heal or restore the mana, tapu and mauri of		<mark>and we believe we do this</mark>		
people, and to take steps towards preventing abuse.		well. They have		
		benefitted because we		
Recommendation 1		had the opportunity to		
The Crown should establish a puretumu torowhānui		demonstrate to them the		
system to respond to abuse in State care, indirect State		opposite of what they		
care and faith-based care that:		experienced as children,		
		building trust, working		
 acknowledges and apologises for tukino, or 		with their trauma and		
abuse, harm and trauma, done to, and		assisting on their journey		
experienced by, survivors, their whānau, hapū,		of healing. Also, current		
iwi, and hapori or communities		ACC process for those		



 aims to heal and restore individuals' mana, tapu and mauri takes decisive and effective steps to prevent further abuse. 	who have been sexually abused often leaves survivors feeling further traumatized and reabused, so we have some reservations. The financial implications of the scheme are not known yet either, we need to stay viable to assist families today and into the future.	
Giving effect to te Tiriti o Waitangi There should be an explicit requirement that the puretumu torowhānui system itself, and those designing and operating it, give effect to te Tiriti o Waitangi and its principles. We consider this strongly worded obligation is appropriate given the disproportionate number of Māori in State care and affected by abuse. Our work has uncovered the many ways in which the obligations of te Tiriti have been ignored or not fulfilled by those responsible for the care of children, young people and vulnerable adults. The general requirement to give effect to te Tiriti in addressing matters relating to abuse in care should be specifically included in legislation and policy including the legislation establishing the puretumu torowhānui scheme.		



Recommendation 2 The puretumu torowhānui system, and those designing and operating it, should give effect to te Tiriti o Waitangi and its principles and, in particular, to the right to tino rangatiratanga, or self-determination and authority, which includes the right to organise and live as Māori and to make decisions to advance the oranga of survivors through the provision of care to whānau, hapū and iwi by whānau, hapū and iwi. The requirement to give effect to te Tiriti should be expressly stated in any legislation and policy relating to abuse in care.		
Consistency with international law The puretumu torowhānui system should be consistent with the commitments Aotearoa New Zealand has under international human rights law. These commitments are summarised in part 1.4. They		
include that effective redress must be available for human rights violations, and that this may include compensation, rehabilitation, public apologies, memorials, law and policy changes as appropriate, and accountability for perpetrators.		



Recommendation 3 The puretumu torowhānui system should be consistent with the commitments Aotearoa New Zealand has under international human rights law, including the United Nations Declaration on the Rights of Indigenous Peoples and the United Nations Convention on the Rights of Persons with Disabilities.	4		
Founding principles, values and concepts We consider the following principles, values and concepts should guide the design and functioning of the new puretumu torowhānui system. We have been primarily guided by tikanga Māori concepts because we see such an approach as necessary to give effect to te Tiriti o Waitangi and because Māori have been disproportionately affected by abuse in care. In addition, we consider these principles, values and concepts capture ideas that we have heard from many survivors and will resonate with more broadly. The Pacific principle of teu le vā / tauhi vā has been included too. Pacific peoples are also disproportionately affected by abuse in care, and achieving utua kia ea, or restoration and balance, needs to be done in culturally appropriate ways and this unique concept was not quite captured in the			



other tikanga Māori concepts. We have also given particular consideration to the importance of valuing diversity and challenging ableism, principles that we think are captured in the phrase "he mana tō tēnā, tō tēnā, ahakoa ko wai". These principles should be given prominence in the design and operation of the new system.		
Recommendation 4		
The puretumu torowhānui system should be founded on	\checkmark	
the following principles, values and concepts:		
Tūkino: is, in this context, abuse, harm and trauma. It		
includes past, present or future abuse, whether physical,		
sexual, emotional, psychological, cultural or racial		
abuse; or neglect, which may also include medical,		
spiritual or educational neglect, experienced by		
individuals and their whānau, hapū, iwi and hapori or		
communities in the care of State and faith-based		
institutions.		
Purapura ora: in this context, refers to survivors and their		
potential to heal and regenerate in spite of the tūkino		
they experienced.		
Te mana tāngata: is, in this context, the restoration of and		
respect for the inherent mana (power, dignity and		
standing) of people affected by tūkino.		
Utua kia ea: is a process that must be undertaken to		
account for tūkino and restore mana to achieve a state of		
restoration and balance. In this context, pathways of utua		
kia ea should include scope for survivors, both as		



individuals and collectively, to chart their own unique		
course.		
Manaakitia kia tipu: is, in this context, the nurturing of the		
oranga or wellbeing of survivors and their whānau so that		
they can prosper and grow. This includes treating		
survivors and their whānau with atawhai, humanity,		
compassion, fairness, respect and generosity in a		
manner that upholds their mana (this includes being		
survivor-focused and trauma-informed) and nurtures all		
dimensions of oranga including physical, spiritual,		
mental, cultural, social, economic and whānau, in ways		
that are tailored to, culturally safe for, and attuned to,		
survivors.		
Mahia kia tika: is to be fair, equitable, honest, impartial		
and transparent. In this context it includes a puretumu		
torowhānui scheme that has clear, publicly available		
rules and other information about how it works, and		
regular reviews of its performance.		
Whakaahuru: in this context, refers to processes to		
protect and safeguard people including actively seeking		
out, empowering and protecting those who have been, or		
are being, abused in care as well as implementing		
systemic changes to stop and safeguard against abuse in		
care.		
Whanaungatanga: refers to the whakapapa, or kinship,		
connections that exist between people. In this context, it		
reflects that the impact of tūkino can be		
intergenerational and can also go beyond the individual		
and affect whānau, hapū, iwi and hapori or communities.		
Therefore, puretumu torowhānui should facilitate		





disproportionately affected by abuse in care, because Māori should be able to exercise tino rangatiratanga over a kaupapa that is central to their communities, and because tikanga Māori principles are sound ideas on which to base a system uniquely designed for survivors in Aotearoa New Zealand.

Specifically, we consider the Crown should establish a Māori Collective to lead the design of the puretumu torowhānui scheme, and also to work with survivors and their communities to develop an action plan to implement our recommendations for the puretumu torowhānui scheme and system. This includes working with a Purapura Ora Collective (see below), survivors' communities including Pacific, Deaf and disabled communities, whānau, hapū, iwi, experts, service providers, stakeholders and community leaders. Ultimately the Māori Collective will need to work with the Crown and agree on the contents of any draft legislation required to give effect to any of the recommendations set out in this report, including draft legislation giving effect to the puretumu torowhānui scheme.

We would also see the Māori Collective exploring the possibility of a separate puretumu torowhānui scheme for Māori. Our sense is that one scheme guided by te ao Māori principles should be able to work for Māori and non-Māori alike. However, the guestion of whether a separate scheme for Māori



should be established is not something we have been able to explore in detail.

The Māori Collective's workload is likely to be significant, so it will need to be adequately resourced. We see the Crown providing this funding until its work is done. Establishing the Māori Collective would not displace the Crown's te Tiriti obligations to partner with Māori in the design and running of the scheme.

Recommendation 5

The Crown should establish and fund a well-resourced independent Māori Collective made up of Māori with relevant expertise and/or personal experience and representing a mix of survivors, whānau, hapū and iwi, pan-tribal organisations and urban Māori with a fair mix of gender, LGBTQIA+, rangatahi and Deaf and disabled people to:

lead the design of the puretumu torowhānui scheme work with survivors, the Purapura Ora Collective, survivors' communities (including Māori, Pacific, Deaf and disabled communities) and other relevant groups to develop a plan to implement our recommendations, including: establishing a puretumu torowhānui system underpinned

by tikanga Māori

developing the process for applying for redress

 \checkmark We would like to understand more about how this would work for all survivors but agree what is good for Maori will be for other survivors too but do not wish to see other survivors not have an equal say. We agree this would need to be well resourced alongside all other areas proposed in



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determining what support and services are needed to	the	
respond to tūkino, enhance mana and achieve utua kia	recommendations	
ea		
considering proposed civil litigation reforms		
work with Māori survivors, whānau, hapū and iwi to:		
explore whether to establish a separate puretumu		
torowhānui scheme for Māori		
determine the nature, timing and content of an apology		
or apologies to Māori for abuse in care, as well as the		
nature of memorials to those abused		
commission any reports, reviews or expert advice on		
areas considered important to the design of the		
puretumu torowhānui system and scheme, including an		
expert review of oranga services (see recommendation		
68)		
build on this inquiry's work by exploring how to respond		
to harm suffered by Māori in care to restore mana, tapu		
and mauri		
work with the Crown and agree on the contents of any		
draft legislation required to give effect to any of the		
recommendations set out in this report.		
Active involvement by survivors and consultation by		
Crown about changes		
Input from survivors is clearly absent from existing		
redress processes, and many survivors have rightly		
called for this to change. The Crown should closely		
consult and actively involve survivors in the design		



and operation of the puretumu torowhānui system and		
scheme. As well as being inherently right, this is also		
good practice. As set out in part 1.4, the United		
Nations Convention on the Rights of Persons with		
Disabilities requires this for disabled survivors, and		
we think the Crown should adopt this standard for all		
other survivors.		
We consider the Crown should mainly do this		
consultation through a group whose main purpose		
would be to advocate for survivors during the Crown's		
decision-making on our recommendations and		
provide the Crown with expert advice. This group,		
which we refer to in this report as the Purapura Ora		
Collective, would consult survivors about our		
recommendations and the Crown's proposed actions		
in response, and co-ordinate feedback to the Crown		
on how to implement them. The Purapura Ora		
Collective could carry out this frequently time-		
consuming and demanding work on behalf of the		
many survivors who are not in a position to get		
involved in this way.		
Sometimes the collective may relay responses that		
have broad consensus and other times it may		
communicate a diverse range of views. Through its		
work, it would provide the Crown with informed,		
insightful commentary about what is needed to bring		
about the puretumu torowhānui system and scheme		
we recommend. If views differ, the collective may		



present the Crown with options. It may also look to		
overseas experiences for guidance but should not		
lose sight of the unique context here at home. It		
should work closely with the Māori Collective,		
including to commission the expert review of oranga		
services.		
The Purapura Ora Collective is likely to have a sizeable		
workload and will need adequate resourcing. The		
Crown should fund it until its work is done. It should		
be supported by staff with the necessary expertise to		
work with survivors and provide productive, solutions-		
focused commentary and advocacy to the Crown.		
Some staff should have lived experience of disability.		
The Crown should also consult survivors, experts and		
other interested people on the new system and		
scheme. As part of this, it should work with Pacific		
peoples to understand how both the new puretumu		
torowhānui system and scheme can be designed and		
run in ways that are consistent with the values of		
Pacific cultures and practices, such as ifoga, fakalelei		
and ho'oponopono.		
The Crown should also consult Deaf and disabled		
people to ensure the scheme complies with the		
United Nations Convention on the Rights of Persons		
with Disabilities, including the rights of disabled		
people and the corresponding obligations for New		
Zealand set out in articles 4(3), 9, 12, 13, 16(2) and		



16(4) of the convention, and the New Zealand Disability Strategy. The Crown should also take an inclusive approach to ensure the many voices of survivors including youth and LGBTQIA+ are also heard.

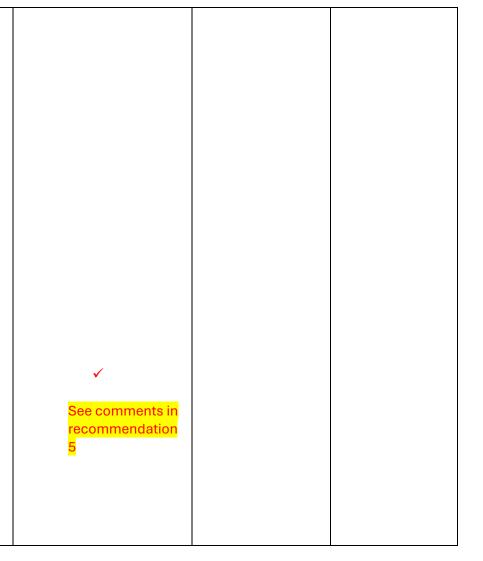
We expect faith-based institutions and indirect State care providers to contribute to the funding and effective running of the scheme, and the Crown should consult them, too, on our recommendations.

Finally, we draw attention to the need for the Crown and the two collectives to co-ordinate their consultation activities in a kaupapa-focused way to avoid duplicating effort and overburdening survivors and their whānau and communities.

Recommendation 6

The Crown should closely consult and actively involve survivors in the design and running of the puretumu torowhānui system and scheme and the implementation of recommendations in this report and other reports this inquiry may produce. This should include establishing and funding an independent Purapura Ora Collective employing people with relevant expertise and lived experience of disability to:

advocate for survivors during Crown decision-making on our recommendations





ensure the puretumu torowhānui system and scheme are designed from the perspective of survivors commission, together with the Māori Collective, the expert review of oranga services.		
7. The Crown should consult survivors, experts and other interested people, including:		
Pacific peoples: on how the puretumu torowhānui scheme should be designed and run in a way that is consistent with Pacific cultures, including how the scheme and broader system can incorporate principles from Pacific restorative processes such as ifoga, fakalelei, isorosoro and ho'oponopono Deaf and disabled people: on how the design and running of the scheme will give effect to New Zealand's obligations in the United Nations Convention on the Rights of Persons with Disabilities, and the New Zealand Disability Strategy A cross-section of survivors and experts: on how the scheme can be inclusive of a range of people, including youth and LGBTQIA+.		



8. The Crown should also consult faith-based	\checkmark		
institutions, indirect State care providers, other			
interested parties and the public.			
All-of-system approach			
The effectiveness of the changes we recommended			
will depend, in part, on a well-coordinated response			
by the government agencies, and other agencies			
(including faith-based institutions and non-			
government organisations) involved in or responsible			
for a host of matters relating to survivors, ranging from			
the provision of oranga services and the release of			
survivor records through to the prosecution of			
perpetrators. Government agencies include ACC, the			
New Zealand Police, the Ministry of Social			
Development, Ministry of Justice, Ministry of Health,			
Oranga Tamariki, Ministry of Education and			
organisations such as WorkSafe New Zealand. These			
government agencies also have relationships with			
faith-based organisations, non-government			
institutions and community groups that are integral to			
the provision of survivor care and will also be crucial			
to the effectiveness of our recommendations.			
Recommendation 9			
The Crown should take an all-of-system approach to	\checkmark		
responding to abuse in care.			



PUBLIC ACKNOWLEDGEMENT AND APOLOGIES		
Recommendations 10&11		
Many survivors emphasised the importance of a		
public apology – whether instead of or in addition to a		
personal apology – from the organisation concerned.		
They saw a public apology as validation of the abuse		
they had suffered and as an element of ensuring		
accountability for that organisation. Survivors		
expressed a wish for the most senior figures of the		
Crown to issue apologies, and for similarly senior		
figures of faith-based institutions to do the same. The		
same should also apply to the heads of indirect State		
care providers, that is, private, public or non-		
governmental organisations to which the State passed		
on its authority or care functions.		
At our faith-based redress hearing, The Salvation		
Army, the Anglican Church and the Catholic Church		
made public apologies. By contrast, neither the Prime		
Minister nor any State institution has made any public		
apology (unlike leaders in other countries, such as		
Scotland and Ireland). Such an apology from the		
Crown, and the heads of relevant faith-based		
institutions and indirect State care providers, would		
be a symbolic counterweight to the years of denial of		
any systemic problem in care institutions. Where		
appropriate, we also consider particular groups,		
including Māori, should receive specific public		



apologies where those groups have suffered uniquely in some way.			
 Recommendation10 The Crown and relevant faith-based institutions and indirect State care providers should publicly acknowledge and apologise for the tūkino inflicted and suffered, at an individual, community and national level, including: a public apology to survivors by the Governor-General, Prime Minister and heads of relevant faith-based institutions and indirect State care providers specific public apologies, where appropriate, to specific groups harmed, including Māori, either on this inquiry's recommendation or that of the puretumu torowhānui scheme, or as a result of direct engagement with affected communities. 	✓		
Recommendation 11 The Crown, Māori Collective, Purapura Ora Collective and relevant institutions should determine the content of public apologies and related matters, such as when and where they are made, in collaboration with survivors and	\checkmark		



in conformity with the principles of good apologies set		
out below in recommendation 33.		
ESTABLISHMENT OF A NEW PURETUMU TOROWHĀNUI	\checkmark	
SCHEME - An independent scheme		Further
Recommendations 12-27	<mark>We agree a scheme will</mark>	information is
	bring consistency but	needed
Recommendation 12	<mark>survivors we have worked</mark>	
The Crown should set up a fair, effective, accessible and	with have been positively	
independent puretumu torowhānui scheme to help	assisted by our process	
survivors and their whānau affected by abuse in State	<mark>and we believe we do this</mark>	
care, indirect State care and faith-based care to achieve	well. They have	
utua kia ea or heal the vā, heal the relational space	benefitted because we	
between all things, and help prevent abuse in care.	had the opportunity to	
	<mark>demonstrate to them the</mark>	
	opposite of what they	
	experienced as children,	
	building trust, working	
	with their trauma and	
	<mark>assisting on</mark> their journey	
	<mark>of healing. Also, current</mark>	
	ACC process for those	
	who have been sexually	
	abused often leaves	
	survivors feeling further	
	traumatized and	
	<mark>reabused, so we have</mark>	
	some reservations. The	
	financial implications of	



	the scheme are not known yet either, we need to stay viable to assist families today and into the future.	
Recommendation 13 The principles, values, concepts, te Tiriti obligations and international law commitments that will guide the design of the puretumu torowhānui system should guide the design and implementation of the puretumu torowhānui scheme.	✓ Further information is needed	
Recommendation 14 The membership of the governance body for the puretumu torowhānui scheme should give effect to te Tiriti o Waitangi, and reflect the diversity of survivors, including disabled survivors, as well as including people with relevant expertise.	✓ Further information is needed	
Recommendation 15 State and faith-based institutions should phase out their current claims processes for abuse in care, and any faith- based institution or indirect State care provider that chooses to continue its own claims process should direct survivors to the puretumu torowhānui scheme and give them information about it.	✓ Please see response to Recommendation 12	



 16. The functions of the puretumu torowhānui scheme should be to: provide a safe, supportive environment, consistent with the value of manaakitia kia tipu, for survivors to talk about their abuse consider survivors' accounts and make decisions on puretumu torowhānui, which may include: facilitating acknowledgements and apologies by institutions for tūkino, or abuse, harm and trauma, in care facilitating access to support services, financial payments and other measures that enables te mana tāngata disseminate information about the scheme so as many eligible individuals as possible know about and can access its services report and make recommendations on systemic issues relevant to abuse in care. 	•		
17. The puretumu torowhānui scheme should operate			
independently of the institutions where tukino or		We need more	
abuse, harm and trauma took place and should have no		clarity to	
interactions with these institutions or the people		understand this	
		recommendation	



 within them, except where necessary to carry out its functions, and this includes individuals or institutions: responsible for providing care to survivors allegedly responsible for the abuse responsible for defending any abuse in care claims in court. 		before we provide a response	
 18. The puretumu torowhānui scheme should: be open to all survivors, including those who have been through previous redress processes, those covered by accident compensation, and those in prison or with a criminal record enable whānau to continue a claim made by a survivor if the survivor dies, or make a claim on a survivor's behalf if there is clear evidence that the survivor intended to apply to the scheme or had taken other steps to make a claim before their death prioritise claims from elderly or seriously ill survivors, including making urgent interim payments to those survivors where appropriate. 	•		
 19. The puretumu torowhānui scheme should cover: physical, sexual, emotional, psychological, racial and cultural abuse in care, along with 	4		



 neglect, which may include medical, spiritual and educational neglect historical, contemporary and future claims of abuse in care. 20. The puretumu torowhānui scheme should, regardless of whether an institution still exists or has funds, cover abuse in: any State agency that assumed responsibility, either directly or indirectly, for the care of an individual when they were abused, including: State schools any individual, or any private, public or non-governmental organisation, including a service provider, to which the State passed on its authority or care 	✓		
 any faith-based institution that assumed responsibility for the care of an individual when they were abused. 			
21. The Crown should give faith-based institutions			
and indirect State care providers a reasonable		√	
opportunity, say four to six months, to join the			
puretumu torowhānui scheme voluntarily before		See response to	
considering, if necessary, options to encourage or		Recommendation 12	
compel participation, including:			



✓		



•	ensure a supported decision-making process is available for disabled people that is consistent with the United Nations Convention on the Rights of Persons with Disabilities, including, where necessary, by providing dedicated support and communication assistance.			
23. T	he puretumu torowhānui scheme should:			
•	be trauma-informed and flexible, give survivors	\checkmark		
	choices and empower them to make decisions			
•	minimise any barriers to obtaining redress			
•	be timely, give accurate estimates of			
	timeframes and regularly update survivors on			
	the progress of their claim			
•	allow survivors to be flexible about when they			
	start, put on hold and resume their claim			
•	be respectful of, and responsive to, the			
	cultures of all survivors, including Māori,			
	Pacific peoples and Deaf people			
•	support survivors to make their own informed			
	decisions throughout the claims process,			
	particularly those with decision-making			
	impairments			
•	have enough suitably trained staff so that each			
	survivor ideally needs to contact just one			
	person about their needs			



 minimise the number of times survivors must recount the tūkino or abuse, harm and trauma suffered. 			
24. The puretumu torowhānui scheme should have	1		
processes in place so that survivors and their whānau who interact with it receive manaakitia kia tipu.	v		
25. The puretumu torowhānui scheme should provide support services that are free, flexible, culturally	✓		
appropriate and tailored to individual needs to help			
survivors, and where appropriate whānau, understand the tūkino and make a claim, including:			
counselling and psychological care, including			
when survivors receive their records, and for a reasonable period afterwards			
 social workers and navigators to help meet any immediate needs 			
 free independent legal advice, irrespective of eligibility for legal aid and non-legal advocacy, 			
including advocacy for disabled people that			
meets the requirements of articles 13(1) and (2) of the United Nations Convention on the			
Rights of Persons with Disabilities			
 help to obtain and understand personal 			
 records advocates for survivors in their dealings with organisations holding their records 			



 help to get in touch with survivor support groups support to make complaints about alleged abusers interpreters, translators, supported decision- making and communication assistance safeguards to ensure disabled survivors in care are safe from any retribution for making a claim help, as necessary, to make complaints to the Privacy Commissioner or an ombudsman. 26. The puretumu torowhānui scheme should offer a 	√		
listening service to survivors so they can talk about their experiences of tūkino, or abuse, harm and trauma, in a private and non-judgemental setting.			
27. The puretumu torowhānui scheme should, if survivors wish, use information disclosed to the listening service in support of their claim for puretumu torowhānui.	√		